

JUSTIFICATION AND APPROVAL
FOR OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of Veterans Affairs (VA)
Office of Acquisition Operations
Technology Acquisition Center
260 Industrial Way West
Eatontown, New Jersey 07724
2. Description of Action: The proposed action is for a 12-month, firm-fixed-price contract for services to execute the migration of all documents from the legacy Virtual VA environment into a consolidated document repository of the Veterans Benefits Management System (VBMS).
3. Description of Supplies or Services: The proposed action is for services, specifically, Virtual VA to VBMS Migration, executing inputs to populate the new, consolidated repository. The contractor shall assure all identified VA users have access to the documents from the consolidated repository via standard web services. The contractor shall also assure the consolidation of all image processing and document management processing into the VBMS architecture and format. The total estimated price of the proposed action is \$4,620,532.85.
4. Statutory Authority: The statutory authority permitting other than full and open competition for this acquisition is 41 U.S.C. 253(c)(5), "when a statute expressly authorizes or requires that the acquisition be made through another agency or from a specified source," as implemented by FAR 6.302-5. For this action, 38 U.S.C. 8127(c), known as the Veterans First Contracting Program, provides the authority to directly contract with a Service-Disabled Veteran-Owned Small Business (SDVOSB).
5. Rationale Supporting Use of Authority Cited Above: The proposed source for this action is Veterans Enterprise Technology Solutions, Inc. (VETS Inc.), 2057 Woodford Road, Suite 200, Vienna, VA 22182-5029, a certified SDVOSB. The existing Virtual VA document management system is a combination of commercial off-the-shelf (COTS) products and custom developed code with limited formal documentation available regarding the entire process. It provides the ability to scan documents into an electronic repository and access these documents for claims processing. The system also provides a batch file import capability that allows existing images to be imported into the repository from external systems. The Virtual VA system currently uses IBM FileNet Panagon, Oracle, BrightStor ArcServe, ActivePDF, Tuxedo, RightFax, CapturePoint and Microsoft IIS. The current system includes approximately 250,000 lines of code composed of Active Server Pages (ASP), web services, Oracle, Visual Basic, C, C++ (Cee and Cee plus plus are general programming languages), HyperText Markup Language (HTML), Extensible Markup Language (XML), Component Object Module (COM), Distributed Component Object Module (DCOM), and Dynamic Link Library (DLL) modifications. VETS Inc. has previously implemented and sustained the legacy Virtual VA document management system providing software and hardware updates and

maintenance. VETS Inc. developed and sustained the technical environment of programming, updating and repairing the application. The test environment is used to test updates and to confirm reported issues with the system. These environments include a complete instance of the Virtual VA hardware and software platform. VETS Inc.'s detailed and intimate knowledge of the entire Virtual VA platform is critical to the migration into the VBMS movement and National Deployment to all 57 remote VBA Regional Offices and Pension Management Centers in VA. VETS Inc. can promptly prepare and execute a project schedule to support the mission timeline from the date of award to migration completion. This knowledge and skillset assures that the required VBMS timeline for the migration remains on schedule.

6. Efforts to Obtain Competition: Market research was conducted, details of which are in the market research section of this document. Consistent with the guidelines of the Veterans First Contracting Program, the proposed action described herein will be synopsised on the Federal Business Opportunities Page in accordance with FAR Part 5.

7. Actions to Increase Competition: All future requirements will be handled on a case-by-case basis to determine any future acquisition strategy.

8. Market Research: Market research was conducted by searching the VetBiz.gov database on July 6, 2012 to determine if VETS Inc. is a SDVOSB. This search concluded that VETS Inc. is registered and certified and qualifies as a SDVOSB in accordance with the federal small business size standard for the applicable North American Industry Classification System Code 541511. It was verified on July 6, 2012 that VETS Inc. is registered in the Central Contractor Registration database and is eligible to receive a Government contract. The technical experts from VBMS have determined that VETS Inc. is technically capable of meeting the Government's requirements for this effort.

9. Other Facts: The Procuring Contracting Officer has determined that this proposed action meets all the requirements of 38 U.S.C. 8127(c). This acquisition is below the \$5,000,000.00 threshold, VETS Inc. is a responsible SDVOSB for performance of the services herein, and the proposed contract can be awarded at a fair and reasonable price.

10. Technical and Requirements Certification: I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

Fred Tolley

Date: July 10, 2012

IT Program Manager

Signature: Fred Tolley

11. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price to the Government for this contract action will be fair and reasonable based on the Independent Government Cost Estimate and price analysis.

Anne Marie Vasconcelos

Date: July 10, 2012

Procuring Contracting Officer

Signature: Anne Marie Vasconcelos

12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

Anne Marie Vasconcelos

Date: July 10, 2012

Procuring Contracting Officer

Signature: Anne Marie Vasconcelos

13. Legal Sufficiency Certification: I have reviewed this justification and find it adequate to support other than full and open competition and deem it legally sufficient.

Name

Date: July 10, 2012

Legal Counsel

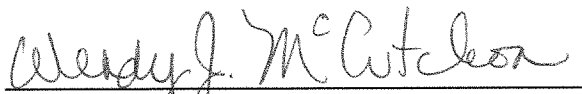
Signature: Kim Sainclair

Approval

As the Contracting Activity Competition Advocate and based on the foregoing justification, I hereby approve a 12-month, firm-fixed-price contract for services to execute the migration of all documents from the legacy Virtual VA environment into a consolidated document repository of the Veterans Benefits Management System, on an other than full and open competition basis pursuant to the authority of 38 U.S.C. 8127(c), subject to the availability of funds, and provided that the services described herein have otherwise been authorized for acquisition.

Date: 7/17/12

Signature:



Iris B. Cooper
Head of the Contracting Activity